1 BEFORE THE POLLUTION CONTROL HEARINGS BOARD 2 STATE OF WASHINGTON 3 IN THE MATTER OF WASHINGTON STATE PATROL, 4 Appellant, 5 PCHB No. 79-22 v. 6 FINAL FINDINGS OF FACT, SOUTHWEST AIR POLLUTION CONCLUSIONS OF LAW 7 CONTROL AUTHORITY, AND ORDER 8 Respondent. 9

THIS MATTER being an appeal of a Notice of Violation and \$50 civil penalty; having come on regularly before the Pollution Control Hearings Board by submission of briefs; and appellant, Washington State Patrol, being represented by Kevin M. Ryan, Assistant Attorney General, and respondent, Southwest Air Pollution Control Authority, being represented by its attorney, James D. Ladley; and the Board having considered the exhibits, briefs, records and files herein and having reviewed the Proposed Findings of Fact, Conclusions of Law and Order of the presiding officer, and the Presiding Officer having served said Proposed

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Findings of Fact, Conclusions of Law and Order upon all parties herein by certified mail, return receipt requested, and twenty days having elapsed from said service; and The Board having received no exceptions to said Proposed Findings of Fact, Conclusions of Law and Order, and the Board being fully advised in the premises, NOW THEREFORE, IT IS HEREBY ORDERED, ADJUDGED AND DECREED that said Proposed Findings of Fact, Conclusions of Law and Order dated the 27th day of August, 1979, and incorporated by reference herein and attached hereto as Exhibit A, is adopted and hereby entered as the Board's Final Findings of Fact, Conclusions of Law and Order herein. DATED this October, 1979.

POLLUTION CONTROL HEARINGS BOARD

CHRIS SMITH, Member

FINAL FINDINGS OF FACT, CONCLUSIONS OF LAW

AND ORDER

•	CERTIFICATION OF MAILING
2	I, LaRene Barlin, certify that I mailed, postage prepaid, copies
3	of the foregoing document on theday of October,
4	1979, to each of the following-named parties, at the last known post
5	office addresses, with the proper postage affixed to the respective
6	envelopes:
7	Mr. Kevin M. Ryan Assistant Attorney General
8	Temple of Justice Olympia, Washington 8504
9	Mr. James D. Ladley
10	Attorney at Law P. O. Box 938
11	Vancouver, Washington 98666
12	Southwest Air Pollution Control Authority 7601-H Northeast Hazel Dell Avenue
13	Vancouver, Washington 98665
4	Washington State Patrol 605 E. Evergreen Blvd.
15	Vancouver, Washington 98666
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18	A Line Bulling
19	LARENE BARLIN, ADMINISTRATIVE ASSISTANT POLLUTION CONTROL HEARINGS BOARD
20	POLLOTION CONTROL REARINGS BOARD
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25 FINAL FINDINGS OF FACT, CONCLUSIONS OF LAW AND ORDER

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BEFORE THE 1 POLLUTION CONTROL HEARINGS BOARD STATE OF WASHINGTON 2 IN THE MATTER OF 3 WASHINGTON STATE PATROL, 4 PCHB No. 79-22 Appellant, 5 PROPOSED FINDINGS OF FACT, v. CONCLUSIONS OF LAW 6 AND ORDER SOUTHWEST AIR POLLUTION CONTROL AUTHORITY, 7 Respondent. 8 9

This matter, an appeal of a Notice of Violation and \$50 civil penalty issued on January 25, 1979, came before the Pollution Control Hearings Board by submission of briefs as agreed by the parties' representatives. Appellant was represented by Kevin M. Ryan, Assistant Attorney General; respondent was represented by its attorney, James D. Ladley.

Having considered the briefs, contentions and arguments of the parties, the Pollution Control Hearings Board makes these

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FINDINGS OF FACT

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During January of 1979, a large accumulation of broken tree limbs resulted from weather conditions in Clark and Cowlitz counties. In an attempt to assist in the disposal of the debris, respondent allowed burning by private homeowners of broken tree limbs and other natural vegetation resulting from ice damage. On January 19, 1979, respondent issued a press release which clearly stated that the ban on open burning of natural vegetation by private homeowners was being lifted. The January 21, 1979 edition of the Vancouver Columbian stated:

"The Southwest Air Pollution Control Authority is lifting the ban on open burning so broken tree limbs and other natural debris can be disposed of."

The article did not mention that the lifting of the ban applied only to private homeowners, although the newspaper article indicated the lifting of the ban was in order to help "folks" who needed to get rid of debris.

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The supervisor at the appellant's Vancouver office on Evergreen Boulevard relied upon the newspaper article as well as radio broadcasts for information concerning the relaxation of the ban.

Apparently believing the special lifting of the ban applied to everyone who wished to burn vegetation debris, an employee of the appellant ignited a small fire on January 24, 1979.

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PROPOSED FINDINGS OF FACT CONCLUSIONS OF LAW AND ORDER

Appellant did not apply, nor obtain, any permit from the respondent, Southwest Air Pollution Control Authority. Appellant's employee did, however, confer with another employee who is also a volunteer lieutenant in the Salmon Creek Fire District; it was decided to burn some vegetation debris according to the bulletin promulgated by the news media.

IV

At 1:36 p.r. on January 24, 1979, respondent's representative observed appellant's fire, being conducted by persons other than a private homeowner. Field Notice of Violation Number CS 1294 was issued to the appellant at that time. The fire was extinguished by appellant's employee immediately. On January 25, 1979 a Notice of Violation of Article IV, Section 4.01 of respondent's Regulation I was issued and a Civil Penalty of \$50 was assessed.

V

Appellant has not previously been cited for violation of the open burning regulations of the Southwest Air Pollution Control Authority.

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Any Conclusion of Law hereinafter stated which should be deemed a Finding of Fact is hereby adopted as such.

From these Findings the Pollution Control Hearings Board comes to these

CONCLUSIONS OF LAW

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Article IV of respondent's Regulation I, requires that no

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person shall ignite, cause to be ignited, permit to be ignited, or suffer, allow, or maintain any open fire within respondent's jurisdiction, except as permitted in the regulation.

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In January of 1979, respondent issued a press release to the media in its geographical area, indicating that private homeowners were to be allowed to burn natural vegetation which had fallen and accumulated in the severe winter storms. However, the limitation to private homeowners was not expressed by the media; consequently, those relying upon the media for information were unaware of the limitation.

III

Appellant caused a fire to be ignited without obtaining a permit from respondent. Consequently, appellant violated Section 4.01 of respondent's Regulation I.

IV

Although appellant did violate the above section of respondent's Regulation I, there are mitigating circumstances. Appellant reasonably relied upon the information contained in newspaper articles and radio broadcasts concerning the limited lifting of the ban on open burning. Apparently appellant has never before violated any of respondent's open burning regulations. Furthermore, the fire was immediately extinguished by appellant as soon as respondent's representative notified appellant of the violation. Consequently, the \$50 penalty should be suspended on the condition that appellant not violate respondent's open burning regulations for a period of one

PROPOSED FINDINGS OF FACT, CONCLUSIONS OF LAW AND ORDER

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year after this Order becomes final. V Any Finding of Fact which should be deemed a Conclusion of Law is hereby adopted as such. Therefore, the Pollution Control Hearings Board issues this ORDER The \$50 civil penalty appealed is affirmed, and suspended on the condition that appellant not violate respondent's open burning regulations for a period of one year after this Order becomes final. day of August POLLUTION CONTROL HEARINGS BOARD $\cdot 24$

PROPOSED FINDINGS OF FACT,

CONCLUSIONS OF LAW

AND ORDER